

NO. 22727

UNITED STATES COURT OF APPEALS  
FOR THE NINTH CIRCUIT

LEON LEONARD MIZRAHI,  
Appellant,

vs.

UNITED STATES OF AMERICA,  
Appellee.

APPELLANT'S OPENING BRIEF

APPEAL FROM  
THE UNITED STATES DISTRICT COURT  
FOR THE CENTRAL DISTRICT OF CALIFORNIA

HON. FRANCIS C. WHELAN, PRESIDING

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Appellant,  
vs.  
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Appellee.

APPELLANT'S OPENING BRIEF

NATURE OF THE CASE

Appellant was convicted of violation of 50 U.S.C.A. App. §462 (failure to submit to induction), and sentenced to prison for three years. He appeals therefrom, contending that the Local Board's order to report for induction was invalid, because, among other things, the Local Board failed to meet and consider his request for reopening of his classification, that said order was issued before the expiration of his appeal rights, and because the failure of the Local Board to reopen appellant's classification was arbitrary.

////



JURISDICTION

An indictment was filed on May 25, 1967, in the United States District Court for the Southern District of California, Central Division, No. 37153, charging appellant with violation of the Universal Military Training and Service Act (50 U.S.C.A. App. §462) in that he ". . . knowingly failed and neglected to perform a duty required of him under said act," by refusing to submit to induction on March 15, 1966, in Los Angeles County, after having been duly classified I-A by his Local Selective Service Board, and after having been duly notified and ordered to report for induction at said date and place (C.T. 1-2). [1]

Appellant was arraigned on said indictment on June 19, 1967, and plead not guilty (C.T. 3).

The case came on for court trial on October 5, 1967 before the Honorable Francis C. Whelan, District Judge presiding (C.T. 34), jury trial having been duly waived (C.T. 28, 35).

After evidence was received, and the government and defendant had rested, the case was continued for further proceedings to October 12, 1967 (C.T. 34). On the latter date, the matter was submitted by the parties to the Court for decision (C.T. 36).

1. C.T. refers to the Clerk's Transcript on file herein, and the numbers signify the pages thereof on which the cited reference may be found.





1           On November 29, 1967, the court found appellant  
2 guilty. Appellant then waived a pre-sentence report, and  
3 after he and counsel had made statements, the court sen-  
4 tenced appellant to imprisonment for three years (C.T. 37,  
5 38). [2]

6           Notice of Appeal was filed on December 6, 1967  
7 (C.T. 39).

8           Jurisdiction of the District Court arose under 18  
9 U.S.C.A. §3231. Review is sought here pursuant to 28 U.S.-  
10 C.A. §§1291, 1294.

## 11 12                           PROCEEDINGS IN THE TRIAL COURT

### 13                                   The Trial

14           The Government's case consisted solely of appellant's  
15 Selective Service file, received in evidence without object-  
16 ion as Exhibit "1" (R. 9/7-20, 10/2-3), [3] (supplemented by  
17

---

18           2. The record does not include a Reporter's Trans-  
19 cript of the proceedings held on either October 12 or  
20 November 29, 1967, despite appellant's apparent request  
21 therefor (C.T. 40, 45).

22           3. "R" refers to the Reporter's Transcript, con-  
23 sisting of two volumes, of the oral proceedings had at  
24 trial on October 5, 1967. The numbers to the left and right  
25 of the slant bar refer, respectively, to the pages and lines  
26 thereof on which the cited reference can be found.



1 the Government's Pre-Trial Memoranda [C.T. 9-24]), and an  
2 F.B.I. investigative report, received in evidence in lieu  
3 of testimony pursuant to stipulation, as Exhibit "2" (R. 10/  
4 4-25, 11/6-7). With that, the Government rested (R. 11/10-  
5 11).

6 The defense thereupon filed and served a written  
7 motion for judgment of acquittal (R. 11/13-16), setting  
8 forth eleven grounds therefor (C.T. 22-23).

9 After first reserving ruling thereon, the court  
10 appears to have denied the motion without prejudice because  
11 requiring oral evidence (R. 11/20-12/6). The record does  
12 not disclose whether the motion was formally renewed or  
13 whether any further rulings were made thereon.

14 The defense case consisted of appellant, who testi-  
15 fied in his own behalf (R. 20-47), and the testimony of  
16 the clerk of appellant's Local Selective Service Board  
17 [No. 118] (R. 12-20). Three documents subpoenaed by  
18 appellant from appellant's Local Board were identified by  
19 the latter witness, and marked as Exhibits "A", "B" and  
20 "C", respectively (R. 16/10-13, 16-25; 17/11-14); but  
21 apparently none of the exhibits were offered or received  
22 into evidence and no further reference thereto seems to  
23 have been made by either party.

24 The balance of the trial, including the second  
25 volume of the Reporter's Transcript, was taken up with  
26 argument on the legal issues.



SUMMARY OF THE CASE

Appellant, a United States citizen by birth, was born on May 18, 1938, and registered (as a high school student) for Selective Service on May 22, 1956 (S.S.F. 2-3). [4] In his classification questionnaire (Form No. 100), filed June 10, 1957, appellant indicated he was a full time pre-dental student at U.C.L.A., but he did not claim that he was a conscientious objector (S.S.F. 10-11). On June 3, 1959, appellant's Local Selective Service Board (No. 118) classified him as I-A; but in November of that year, appellant was reclassified II-S (student deferment) (S.S.F. 12).

Appellant's II-S classification continued through September, 1964, during which period appellant attended and graduated from U.C.L.A. Medical School with a degree in medicine (S.S.F. 22-26, 30-31).

Appellant commenced his internship on July 1, 1964, at the University of Kansas Medical Center (S.S.F. 38), by reason of which he was reclassified on September 9, 1964 as II-A (occupational deferment) to July, 1965.

In the fall of 1964, the Board ordered appellant to take a pre-induction physical, and he was ultimately found acceptable on March 29, 1965 (S.S.F. 36, 40-42, 48). However

4. S.S.F. refers to appellant's Selective Service file received in evidence during the trial as Exhibit "1" (R. 10/2-3) and the numbers refer to the encircled page numbers therein.





1 appellant was reclassified I-A on Jan. 6, 1965, and a Form  
2 110 notifying him thereof was mailed on the same date (S.S.F.  
3 12, 13). Appellant did not appeal from said classification,  
4 but on March 5, 1965, he wrote his Local Board inquiring as  
5 to the reason for his reclassification from II-S (sic) to  
6 I-A, "and what it means" (S.S.F. 43). The Board replied on  
7 March 10, 1965, stating that:

8 "Reclassification was undertaken in the light  
9 of the evident need for physicians in the Armed  
10 Forces. You will not be denied the opportunity  
11 to complete your internship even though you are  
12 classified in I-A" (S.S.F. 45).

13 On April 13, 1965, appellant's Local Board sent him  
14 an order to report for induction on July 1, 1965, together  
15 with a letter advising him of the opportunity for a naval  
16 commission (S.S.F. 50-51). On April 27, 1965, appellant's  
17 Local Board was informed by Cedars-Sinai Medical Center in  
18 Los Angeles, California that appellant had been accepted  
19 there as a resident doctor training in pediatrics (S.S.F.  
20 60-61). The Board wrote the State Director for instructions  
21 and was advised by letter to cancel appellant's induction  
22 notice, and to change appellant's classification upon re-  
23 ceiving confirmation of his actual employment (S.S.F. 61).

24 On April 29, the Local Board sent appellant noti-  
25 fication that his induction orders had been cancelled;  
26 and on August 4, 1965, appellant was reclassified II-A to





1 August, 1966 (S.S.F. 13).

2 On October 7, 1965, appellant's Board received a  
3 request from the State Director to forward appellant's  
4 files for review (S.S.F. 76). On that date, the Board  
5 ordered appellant to report for a pre-induction physical  
6 on October 23, 1965 (S.S.F. 78).

7 On October 20, 1965, the State Director returned  
8 appellant's file to the Local Board with an accompanying  
9 letter "recommending" that appellant "be considered for  
10 reclassification" as I-A, that is, available for induction,  
11 and requesting a return of the file for further review "if  
12 this physician is classified in a class other than I-A or  
13 I-A-O." (S.S.F. 80)

14 On October 25, appellant wrote his Board a letter  
15 explaining that he was unable to report for his physical  
16 because of a conflict with his duties at the hospital  
17 (S.S.F. 81). A second notice was sent (to the wrong  
18 address), and this appointment was apparently kept for he  
19 was ultimately found acceptable for service (S.S.F. 84, 89).

20 On November 29, 1965, the Local Board received a  
21 letter from appellant's superior, the Director of the  
22 Division of Pediatrics at Cedars-Sinai Medical Center,  
23 stressing the need for trained pediatricians and requesting  
24 that appellant's deferment be maintained to allow him to  
25 complete his training in that field to July 1, 1967 (S.S.F.  
26 86-88).



1           On January 24, 1966, the Local Board voted 2-0 to  
2 reclassify appellant I-A, and sent him a notice of said  
3 classification (S.S.F. 13). The record does not disclose  
4 whether he was advised of his right to appeal or to  
5 personal appearance; but on January 31, 1966, the Local  
6 Board received appellant's letter, appealing his reclassi-  
7 fication to I-A from II-A "which I do believe I should be  
8 at this time." (S.S.F. 90)

9           The Appeals Board voted 3-0 to sustain a reclassi-  
10 fication and on February 25, 1966, the Local Board mailed  
11 appellant another Form 110 notifying him of the Appeals  
12 Board's decision (S.S.F. 13).

13           On February 28, 1966, the Local Board sent appell-  
14 ant an order to report for induction on March 15, 1966  
15 (S.S.F. 94).

16           On that same date, the Board received a letter  
17 from appellant, dated February 26, claiming status as a  
18 conscientious objector (I-0), and requesting that he be  
19 sent a Form 150 (S.S.F. 98).

20           Neither the induction notice nor appellant's said  
21 letter bear a time stamp. The Board's minutes showed  
22 typewritten entries in that sequence (S.S.F. 13).

23           A Form 150 was mailed to appellant on March 2,  
24 1966 (S.S.F. 13, 104) directing the completion and return  
25 of same on or before March 8, 1966. On the latter date,  
26 the Board received appellant's Form 150, duly completed



1 and signed (S.S.F. 104-108).

2 On March 7, 1966, the Board received appellant's  
3 letter protesting the inadequacy of time allowed for com-  
4 pletion of the Form 150, objecting to the treatment of his  
5 claim "as a late request", and asking that his induction  
6 notice be cancelled pending disposition of his conscientious  
7 objector claim (S.S.F. 99-100).

8 On March 11, 1966, the assistant coordinator of  
9 the Local Board mailed appellant a letter acknowledging  
10 "receipt of your communication relative to your Selective  
11 Service status," and notifying appellant that:

12 "The information contained therein has  
13 been considered by this Board and it is  
14 of the opinion that the facts presented  
15 do not warrant the reopening or reclassi-  
16 fication of your case at this time."

17 (S.S.F. 110)

18 However, the minutes of appellant's file reflect  
19 the following entry after the date of March 10, 1966:

20 "Board members contacted, file reviewed  
21 new information does not warrant reopening  
22 of classification, Must report for In-  
23 duction as ordered (sic)."

24 Furthermore, it appears from the trial testimony  
25 of Mrs. Armand, the assistant coordinator of the Board,  
26 that no meeting of the Local Board was held following





1 receipt by the Board of appellant's application for re-  
2 opening his classification; rather, Mrs. Armand contacted  
3 two of the three members by phone--the third member being  
4 unavailable--and polled them on the question of reopening  
5 (R. 18/23-19/19). An attempt by defense counsel to in-  
6 quire into the substance of the telephone conversation was  
7 barred by the trial court's ruling (R. 19/6-9).

8 Appellant reported to the induction center on  
9 March 15, 1966, but refused to step forward (S.S.F. 113-  
10 114). He also refused a commission in the United States  
11 Navy (S.S.F. 130).

12 Appellant's prosecution and conviction followed.  
13

#### 14 SPECIFICATION OF ERRORS

15 1. Appellant was deprived of due process of law  
16 which vitiated his conviction by reason of:

17 (a) The failure of the Local Board to hold a  
18 meeting and consider thereat his request for reclassifica-  
19 tion as a conscientious objector;

20 (b) The failure of the Local Board to reopen  
21 appellant's classification after he presented new facts  
22 making out a prima facie case for classification as a con-  
23 scientious objector;

24 (c) The issuance of an induction order by the  
25 Board prior to the expiration of appellant's time for ad-  
26 ministrative appeal.





1           2. The evidence is insufficient in that it does  
2 not support the allegation in the indictment that  
3 appellant failed and neglected to perform a duty required  
4 of him under §462 of 50 U.S.C.A. App., for all of the  
5 reasons set forth in Specification No. 1, and for the  
6 additional reason that the Local Board acted in excess of  
7 its jurisdiction by failing to comply with Selective  
8 Service Regulations which afforded appellant procedural  
9 due process rights.

10  
11                               QUESTIONS PRESENTED

12           1. Whether the telephonic polling of members of  
13 the Local Board by the clerk thereof on appellant's appli-  
14 cation for reopening of his classification constituted a  
15 meeting of the Local Board within the meaning of Selective  
16 Service Regulations §§1604.56, 1604.58 and 1625.2.

17           2. Whether appellant was deprived of due process  
18 of law and a full and fair consideration of his conscient-  
19 ious objector claim by the failure of the members of the  
20 Local Board to read or consider such claims at a meeting.

21           3. Whether appellant's application for classifica-  
22 tion as a conscientious objector made out a prima facie  
23 case therefor, and thereby required the Board to cancel  
24 appellant's order to report for induction, and to reopen  
25 appellant's classification and classify him anew.

26           4. Whether the Local Board's failure and refusal



1 to reopen appellant's classification was arbitrary and  
2 deprived him of his appearance and appeal rights under the  
3 Selective Service regulations, thereby vitiating his order  
4 to report for induction.

5 5. Whether appellant's induction notice was illegal  
6 and ineffective within the meaning of Selective Service  
7 Regulations §1626.41 by reason of having been mailed to  
8 appellant before his right to appeal under Selective  
9 Service Regulations §1626.61(b) had terminated.

10  
11 MOTION TO REMAND TO TRIAL

12 COURT FOR FURTHER PROCEEDINGS

13 Appellant's Selective Service File (pp. 12-14)  
14 shows that for nearly four years, only two members of the  
15 Local Board voted on matters affecting appellant's status  
16 and classification. The record at bar does not disclose  
17 the reason therefor, and so counsel has attempted to deter-  
18 mine whether the Board was properly constituted during said  
19 period, and particularly when voting on matters affecting  
20 appellant's classification and status. If, at such times,  
21 the Board was not composed of three or more members  
22 (Selective Service Regulations §1604.52), then it may well  
23 be that the Board had no jurisdiction to classify appellant  
24 or issue orders affecting appellant's status. (Compare:  
25 Brede v. United States, No. 21,928, decided 5/27/68 [9th  
26 Cir.] )



1 Counsel, who did not participate in the trial  
2 of this case, did learn from an assistant clerk of  
3 said Board, that for at least a portion of the period  
4 in question, the Local Board was comprised of only two  
5 members, the third having died. However, the clerk  
6 refused to disclose the extent or duration of the period  
7 during which only two members were on the Board, stating  
8 that she would disclose such information only upon  
9 order of her superiors or by court order.

10 Since this is a matter affecting the jurisdiction  
11 of the Local Board to issue valid induction orders,  
12 appellant respectfully moves that the case be remanded  
13 to the trial court for further proceedings and findings  
14 on this issue; and that such findings be transmitted  
15 to this Court, be made a part of the record, be briefed  
16 by the parties hereto, and be submitted with the other  
17 points raised herein, for decision by this Court.





1 ARGUMENT

2 I

3 THE TELEPHONIC POLLING OF THE MEMBERS OF  
4 APPELLANT'S LOCAL BOARD ON WHETHER HIS  
5 CLASSIFICATION SHOULD BE REOPENED WAS NOT  
6 A MEETING AS REQUIRED BY THE SELECTIVE  
7 SERVICE REGULATIONS AND DEPRIVED APPELLANT  
8 OF DUE PROCESS OF LAW WHICH VITIATED HIS  
9 INDUCTION NOTICE AND HIS CONVICTION.

10 1. Selective Service Regulations §1604.56 provides,  
11 in pertinent part, as follows:

12 ". . . A majority of the members of the  
13 local board shall constitute a quorum for  
14 the transaction of business. A majority  
15 of the members present at any meeting at  
16 which a quorum is present shall decide any  
17 question or classification. Every member  
18 present, unless disqualified, shall vote  
19 on every question or classification. . .  
20 If any member is absent so long as to  
21 hamper the work of the local board [the  
22 chairman shall recommend removal and  
23 appointment of a new member]."

24 S.S. §1604.58 provides:

25 "Minutes of meetings--Each local board  
26 shall keep a record of each meeting of





1 the board on minutes of local board  
2 meeting (SSS Form 112) which shall be  
3 filed by the local board as minutes of  
4 its meetings."

5 S.S. Regulation §1625.2 states, in relevant part:

6 "The local board may reopen and consider  
7 anew the classification of a registrant  
8 (a) upon the written request of the  
9 registrant. . . if such request is  
10 accompanied by written information pre-  
11 senting facts not considered when the  
12 registrant was classified, which, if  
13 true, would justify a change in the  
14 registrant's classification. . .".

15 2. Failure of the Local Board to comply with  
16 regulations which accord procedural rights to a registrant  
17 renders the registrant's classification and induction order  
18 invalid.

19 Franks v. United States,

20 C.A. 9th, 1954, 216 F.2d 266, 269;

21 Knox v. United States,

22 C.A. 9th, 1952, 200 F.2d 398, 401.

23 3. The telephonic polling of the members violated  
24 Selective Service Regulations §1604.56 in that the board  
25 members purported to decide a question affecting appellant's  
26 status and classification in the absence of a quorum.



1           A quorum presupposes a meeting. [5]

2           The aforesaid regulations clearly anticipate a  
3   duly constituted meeting for the transaction of business  
4   affecting the registrant's classification, and even  
5   require that minutes be kept.

6           4. Not only does the evidence show that appellant's  
7   conscientious objector claim was not considered at a  
8   meeting of his Local Board, but there is not even evidence  
9   that any of the members discussed appellant's claim with  
10   each other, nor that they had even seen or reviewed  
11   appellant's claim.

12           Indeed, since the assistant coordinator of the  
13   Board telephoned two of the members (R. 18/23-19/19),  
14   the inference is compelling that the Board members them-  
15   selves never read or reviewed appellant's claim before  
16   voting thereon. This inference is strengthened by the  
17   notation entered in the minutes of action appended to  
18   appellant's questionnaire for the date 3/10/66, indicating:  
19   "Board members contacted file reviewed. . ." (S.S.F. 14).

20  
21           5. "64. A quorum of an assembly is such a number  
22   as must be present in order that business can be legally  
23   transacted. The quorum refers to the number present, not  
24   to the number voting." Roberts Rules of Order, Rev.,  
25   Scott, Foresman & Company, 1951, at p. 257.

26       ///



1 How much of the appellant's information was conveyed  
2 over the telephone to the two members voting thereon is  
3 unknown in that the clerk could not remember her conver-  
4 sation with the Board members (R. 10/5).

5 5. The registrant is entitled to have his claims  
6 fully and fairly considered and acted upon by his Local  
7 Board.

8 Knox v. United States, *supra*,

9 200 F.1d 393, 402.

10 United States v. Possling,

11 C.A. 7th, 1955, 220 F.2d 114, 118, 120.

12 6. A Local Board cannot fairly consider a claim  
13 its members have neither seen nor discussed among them-  
14 selves.

15 7. A mere telephonic vote does not satisfy the  
16 implicit requirements of Selective Service Regulations  
17 §1604.56 that all questions and classifications be decided  
18 by and at a meeting of the Local Board.

19 Walsh v. United States (D.C., Mass., 1968),

20 276 F.Supp. 115 (holding an almost

21 identical regulation, i.e., §1604.52(A)

22 (3)--was not satisfied by a telephonic  
23 vote);

24 *Compare: Evans v. United States*, *supra*,

25 holding an order to report for alternative  
26 civilian work under S.S. §1660.20 (b)





1 to be invalid where not shown to  
2 have been issued at a meeting of the  
3 Local Board.

4 8. That telephonic decisions do not comply with  
5 Selective Service Regulations, and deny appellant's  
6 substantial due process of law, is recognized by the  
7 Selective Service system itself. Thus, Local Boards  
8 have been instructed by the California Headquarters of  
9 the Selective Service System, in an operation memorandum  
10 dated October 18, 1967, to hold special meetings and, if  
11 necessary, to postpone induction orders, in order to  
12 consider conscientious objector claims filed after the  
13 mailing of an induction notice. The memorandum above  
14 cited expressly admonishes Local Boards that: "A mere  
15 telephone review of the file is inappropriate."

16 More recently, State Headquarters issued an  
17 operation memorandum, dated June 10, 1968, relating to  
18 conscientious objector claims filed under S.S. §1625.2,  
19 and other regulations, a pertinent portion of which reads  
20 as follows:

21 "In the event the completed SSS Form 150  
22 is returned after an induction order is  
23 issued but before the induction date and  
24 there will be a regularly scheduled meet-  
25 ing of the local board before the induction  
26 date, the entire file and the Special Form





1 for Conscientious Objector shall be re-  
2 viewed by the local board. If the form  
3 is returned prior to the induction date  
4 and there will be no regularly scheduled  
5 meeting of the local board before the in-  
6 duction date, the registrant's induction  
7 shall be postponed so that the local board  
8 can consider the information contained in  
9 the form at a regularly scheduled meeting."

10 9. For the foregoing reasons, therefore, it would  
11 appear that appellant was deprived of substantial procedural  
12 rights by the failure of the Board to make its decision  
13 on his application at a duly constituted meeting as re-  
14 quired by Selective Service Regulations. Since the Board  
15 thereby acted in excess of its jurisdiction, the evidence  
16 is insufficient to establish that appellant failed and  
17 neglected "to perform a duty required of him under §462  
18 of 50 U.S.C.A. App.".

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II

APPELLANT'S FORM 150 MADE OUT A PRIMA  
FACIE CASE FOR CLASSIFICATION OF APPELLANT  
AS A CONSCIENTIOUS OBJECTOR, AND THEREFORE  
THE BOARD'S REFUSAL TO RE-OPEN HIS CLASSI-  
FICATION WAS ARBITRARY AND A DENIAL WITH-  
OUT DUE PROCESS OF LAW OF APPELLANT'S  
APPEARANCE AND APPEAL RIGHTS UNDER THEN  
EXISTING SELECTIVE SERVICE REGULATIONS,  
THEREBY INVALIDATING HIS INDUCTION ORDER  
AND HIS CONVICTION.

1. As heretofore noted, S.S. Regulation §1625.2  
permits a Local Board to re-open a registrant's classifica-  
tion when his request--

". . . is accompanied by written informa-  
tion presenting facts not considered when  
a registrant is classified, which, if true,  
would justify a change in the registrant's  
classification. . ." [6]

6. §1625.2 also provides that no classification  
shall be re-opened after the mailing of an induction notice  
unless the local board specifically finds a change in the  
registrant's status resulting from circumstances beyond his  
control.

That proviso is not pertinent here because the local  
board, by placing its refusal to re-open on the sole (cont.)



1           2. When a classification is re-opened and con-  
2 sidered anew, the resultant classification has the effect  
3 of an original classification, even though the registrant  
4 is placed in the same class as before reopening.

5                   Selective Service Regulation §1625.11;

6                   See: Miller v. United States, C.A. 9, 1967,  
7                   388 F.2d 973.

8           3. Each such re-classification is "followed by  
9 the same right of appearance before the Local Board and  
10 the same right of appeal as in the case of an original  
11 classification."

12                   Selective Service Regulation §1625.13;

13                   See: United States v. Freeman, C.A. 7, 1967,  
14                   388 F.2d 246;

15 6. (cont.) ground that the "new information does not  
16 warrant reopening of classification" (S.S.F. 14), appears  
17 thereby to have treated appellant's claim as an application  
18 filed prior to the mailing of his induction notice.

19           Implicit in the board's notation is its acknowledge-  
20 ment that the acquisition of conscientious objector be-  
21 liefs arises from circumstances beyond a registrant's  
22 control. Such is also the view taken by courts of other  
23 circuits (United States v. Federspiel [N.D. Ohio, 2/19/68],  
24 No. C.R. 240; United States v. Baker [E.D.N.Y., 2/19/68]  
25 67 CR 19; see also: Boswell v. United States, C.A. 9,  
26 1965, 330 F.2d 181.)





1 Olvera v. United States, C.A. 5th,  
2 1955, 223 F.2d 880.

3 4. Moreover, at the time of appellant's appli-  
4 cation, and the Local Board's denial thereof, appellant  
5 was entitled to special appeal procedures reserved for  
6 conscientious objector claimants, including referral of  
7 such claims to the Department of Justice for investigation  
8 and recommendation, and a hearing before an impartial  
9 referee.

10 Selective Service Regulations §1626.25;  
11 See: MacMurray v. United States, C.A. 9th,  
12 1964, 330 F.2d 928.

13 5. These rights of appearance and appeal are a  
14 substantial and indispensable facet of the Selective  
15 Service classification system; and a conviction may not  
16 obtain under 50 U.S.C.A. App. §462, where such rights  
17 have been abrogated or denied by a Local Board.

18 Boswell v. United States, C.A. 9th, 1968,  
19 390 F.2d 181;  
20 MacMurray v. United States, supra,  
21 330 F.2d 928;  
22 United States v. Freeman, supra,  
23 388 F.2d 246, 248;  
24 United States v. Stepler, C.A. 3rd, 1958,  
25 258 F.2d 310, 315;

26 ////



1 Olvera v. United States, supra,  
2 223 F.2d 880;  
3 Striker v. Resor, D.C.N.J., 1968,  
4 283 F.Supp. 923.

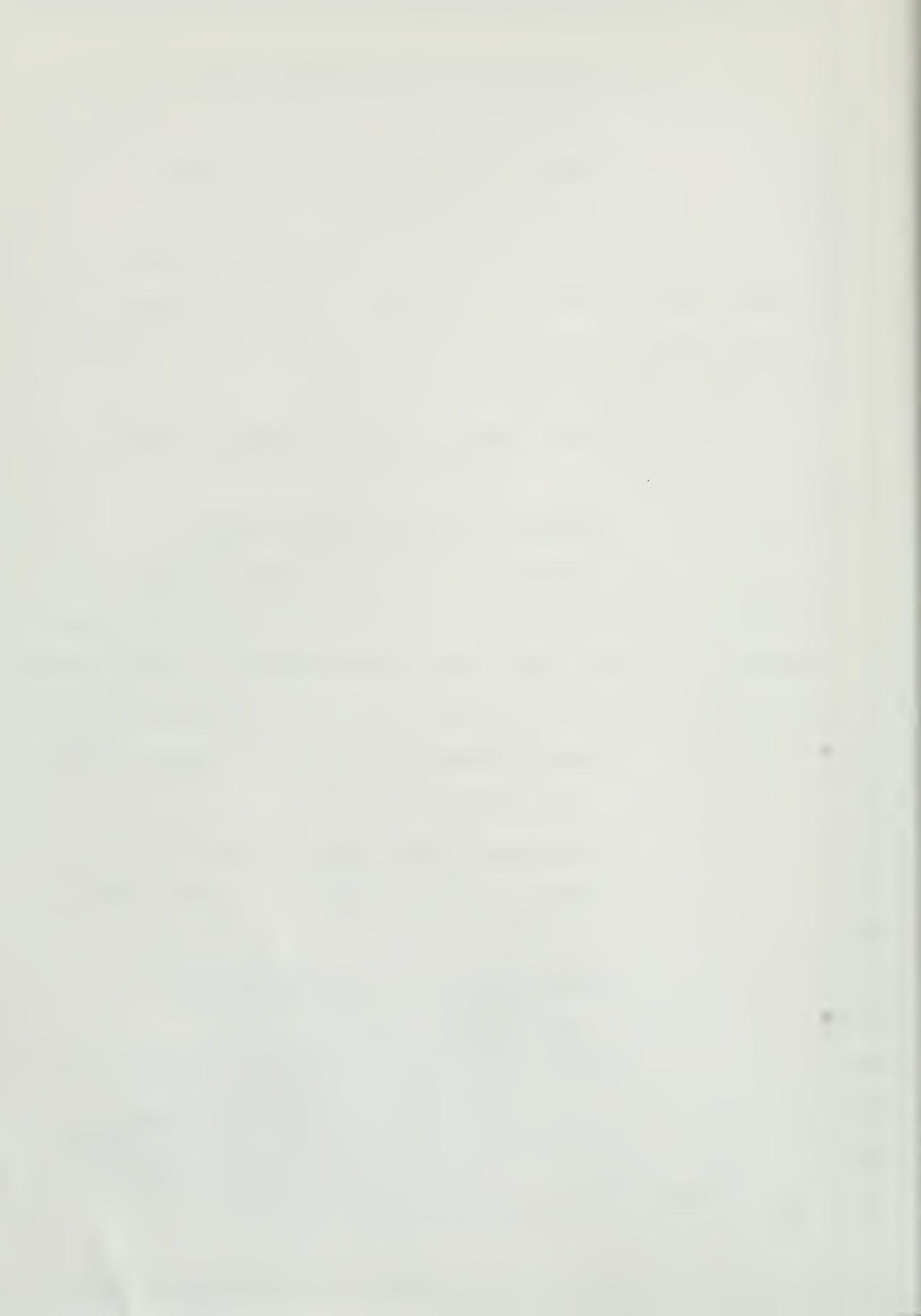
5 6. A Local Board may not arbitrarily refuse to  
6 reopen and reclassify a registrant even if ultimately the  
7 Board decides to retain him in the same class to which he  
8 had been assigned before re-opening.

9 See: Miller v. United States, supra,  
10 388 F.2d 973;  
11 Olvera v. United States, supra.

12 7. If a registrant seeking to have his case re-  
13 opened, submits new facts not previously presented which  
14 makes out a prima facie case for a different classification,  
15 the Local Board is required by law to re-open the case.

16 United States v. Walsh, D.C. Mass., 1968,  
17 279 F.Supp. 115, 120;  
18 Miller v. United States, supra;  
19 Stain v. United States, C.A. 9th, 1956,  
20 235 F.2d 339;  
21 United States v. Freeman, supra,  
22 388 F.2d 246, 249;

23 See: United States v. Garcia, D.C.C.D.Cal.,  
24 1/22/68, No. 1265 (holding by  
25 Judge Irving Hill re ministerial  
26 exemption).



1           8. Appellant's letter seeking classification as a  
2 conscientious objector, and requesting a Form 150, arrived  
3 on the same day that the Local Board mailed him his order  
4 to report for induction (S.S.F. 13).

5           The Board mailed appellant a Form 150 on March 10,  
6 directing that it be completed and filed no later than  
7 March 8. It was; whereupon, the Board apparently treated  
8 the form as an application to re-open his classification,  
9 and conceded that the information provided therein was  
10 new.

11           Thus, the notation entered on March 10 in the minutes  
12 appended to appellant's questionnaire read:

13           "Board members contacted file reviewed  
14 new information does not warrant re-  
15 opening of classification, Must report  
16 for Induction as ordered" (sic).

17           See: Miller v. United States, supra;

18           United States v. Baker, supra;

19           United States v. Burlich (D.C.N.Y., 1966),

20           257 F.Supp. 906;

21           United States v. Sobczak, D.C. Ga., 1966,

22           264 F.Supp. 752.

23           9. Appellant's claim having been filed prior to  
24 the enactment of the 1967 amendment to 50 U.S.C.A. App.  
25 6(j), the principles enunciated in Seeger v. United States,  
26 1965, 380 U.S. 163, 85 S.Ct. 850, would apply in determining





1 whether appellant made out a prima facie case for re-  
2 opening.

3 10. In his Form 150, appellant acknowledged belief  
4 in a Supreme Being, and described objection to war in  
5 relation thereto (S.S.F. 104-105). Appellant opposed  
6 war "because of its disrespect and irreverence for life"  
7 (S.S.F. 105), and rejected the use of force except where  
8 "controlled, non-violent [and] wholly to the specific goal";  
9 that is, a force which is "creative" or helpful. Appellant  
10 also believed that force "derived from an impulse to self-  
11 preservation could be justified only if all other remedies  
12 are exhausted thoroughly."

13 Compare: Sicurella v. United States, 1955,  
14 348 U.S. 385, 75 S.Ct. 403;  
15 Kretchet v. United States, C.A. 9th  
16 1960, 284 F.2d 561;  
17 United States v. Sage, D.C. Neb.,  
18 1954, 118 F.Supp. 33.

19 While appellant did not claim membership in a  
20 religious sect or congregation at the time of filing his  
21 Form 150, such affiliation is not a prerequisite to  
22 classification as a conscientious objector.

23 Sicurella v. United States, supra;  
24 Seeger v. United States, supra;  
25 United States v. Alvies, N.D.Cal., 1963,  
26 112 F.Supp. 613.





1           However, appellant did ascribe his conscientious  
2 objector beliefs to his religious "upbringing in the  
3 Jewish faith" as well as his medical training. [7]

4                       See: United States v. Stolberg, C.A. 7th,  
5                       1965, 346 F.2d 363.

6           The mere fact that appellant had previously claimed  
7 and was given a II-A classification does not, of course,  
8 defeat his claim to a conscientious objector classification,  
9 not only because a II-A classification is lower than a  
10 I-O, and therefore takes priority, (S.S. Regulation §1623.2)  
11 but also because a registrant has a right to claim sucess-  
12 ive deferments on different grounds.

13                       United States v. Peebles, C.A. 7th, 1955,  
14                       220 F.2d 114, 118.

15           11. It would thus appear that on its face,  
16 appellant's claim makes out a valid case for a classi-  
17 fication as a conscientious objector; and therefore, the  
18 Board's failure to reopen his classification was arbitrary  
19 and constituted a denial of appellant's procedural rights  
20

---

21           7. It may be noted that appellant had less than  
22 four days in which to complete and file the Form 150,  
23 rather than the 10 days usually allotted for this pro-  
24 cedure. (See: The box in the upper right hand corner  
25 of appellant's questionnaire, S.S.F. 12).  
26

////



1 without due process of law.

2 By reason thereof, appellant's induction notice  
3 was invalid and his conviction cannot stand.

4  
5 III

6 THE INDUCTION NOTICE WAS INVALID AND VOID  
7 BECAUSE MAILED BEFORE THE EXPIRATION OF  
8 APPELLANT'S TIME FOR APPEAL HAD EXPIRED.

9 1. S.S. Regulation §1626.41 states:

10 "The local board shall not issue an order  
11 for a registrant to report for induction  
12 either during the period afforded the  
13 registrant to take an appeal to the  
14 appeal board or during the period such  
15 an appeal is pending. Any order to report  
16 for induction which has been issued during  
17 either of such periods shall be ineffective  
18 and shall be cancelled by the local board.  
19 Whenever an appeal to the appeal board has  
20 been taken by a person entitled to do so,  
21 any order to report for induction which  
22 has previously been issued to the registrant  
23 shall be ineffective and shall be cancelled  
24 by the local board."

25 2. S.S. Regulation §1626.61(b) provides:

26 "At any time within 10 days after the



1 date when the local board mails to the  
2 registrant a Notice of Classification  
3 (SSS Form No. 110). . . or at any time  
4 before the registrant is mailed an Order  
5 to Report for Induction (SSS Form No. 252),  
6 the government appeal agent, if he deems  
7 it to be in the national interest or  
8 necessary to avoid an injustice, may  
9 prepare and place in the registrant's  
10 file a recommendation that the State  
11 Director of Selective Service either  
12 request the appeal board to reconsider its  
13 determination or appeal to the President.  
14 The registrant's file shall then be  
15 forwarded to the State Director of  
16 Selective Service.

17 \* \* \*

18 3. S.S. Regulation §1604.71 provides for government  
19 appeal agents, and establishes their duties, in pertinent  
20 part, as follows:

21 "(d) It shall be the duty of the govern-  
22 ment appeal agent. . .

23 "(1) to appeal. . . from any classi-  
24 fication of a registrant by the  
25 local board which is brought to  
26 his attention and, in his





1 opinion, should be reviewed  
2 by the appeal board.

3 \* \* \*

4 (5) to be equally diligent in pro-  
5 tecting the interests of the  
6 government and the rights of  
7 the registrant in all matters."

8 (Emphasis supplied.)

9 4. His internship having been completed, appellant  
10 sought (through his prospective employer) and received from  
11 the Board, a II-A classification (occupational deferment)  
12 to permit him to take up a one year residency training in  
13 pediatrics at the Cedars-Sinai Medical Center in Los  
14 Angeles (S.S.F. 13, 59-63, 70, 73-75).

15 It may be noted from the Board minutes appended to  
16 appellant's questionnaire (S.S.F. 13) that the II-A  
17 classification was granted on August 4, 1965; and that a  
18 handwritten notation appears after the date as follows:

19 "2a 8/66"

20 It is thus apparent that the Board intended to and  
21 did grant appellant an occupational deferment of at least  
22 one year, based in large part, presumably, upon the re-  
23 commendations of Dr. Kagan, Director of Pediatrics at the  
24 Center (S.S.F. 59-60), and Dr. L. S. Goerke, Chairman of  
25 the Southern California Advisory Committee of the Selective  
26 Service System (S.S.F. 70).



1           5. For reasons not disclosed in this record,  
2 the State Director, on October 20, 1965, "recommended"  
3 that appellant be reclassified as available for service,  
4 i.e., I-A (S.S.F. 80).

5           6. Appellant was promptly ordered by the Board to  
6 report for pre-induction physical (S.S.F. 78-84), and he  
7 ultimately did so and was found acceptable (S.S.F. 81, 89).

8           7. On January 24, the Local Board reclassified  
9 appellant I-A (S.S.F. 13); and appellant filed a timely  
10 appeal (S.S.F. 13, 90).

11           8. Appellant's classification was affirmed by the  
12 Appeals Board on February 24, 1966, (S.S.F. 4) and on  
13 February 25, 1966, the Board mailed appellant SSS Form 110,  
14 notifying him of the Board of Appeals' decision (S.S.F. 13).

15           9. Three days later, on February 28, the Local  
16 Board mailed appellant an Order to Report for Induction  
17 on March 15, 1966.

18           10. In a criminal prosecution under the Universal  
19 Military Training and Service Act, the burden is on the  
20 government to establish the validity of the induction order,  
21 and on issues relating thereto, the record is to be viewed  
22 in the light most favorable to the accused.

23                   Franks v. United States, C.A. 9th, 1954,  
24                   216 F.2d 266, 269.

25           11. Although the standard form 110 (Notice of  
26 Classification) advises a registrant of his right to seek



1 the advice of an appeal agent, it nowhere appears from  
2 this record that appellant did so.

3 . More to the point, the record fails to show that  
4 the Local Board advised appellant that an appeals agent  
5 might, in an appropriate case, seek reconsideration of his  
6 appeal under Selective Service Regulations §1626.61(b).  
7 Since this was obviously an important and substantial right,  
8 the Board's omission deprived the appellant of due process  
9 of law.

10 United States v. Giessel, D.C.N.J., 1955,  
11 129 F.Supp. 223;

12 United States v. Sobczak, D.C.Ga., 1966,  
13 264 F.Supp. 752.

14 12. Appellant's Selective Service file discloses  
15 a plausible basis for an appeal agent's recommendation.  
16 Dr. Kagan's letter to the Board iterated a critical national  
17 need for pediatricians (S.S.F. 86-88); and appellant's  
18 reclassification in the middle of his residency, a few  
19 months after the promise of a one year deferment, makes  
20 out a prima facie case of hardship and injustice.

21 At least, the circumstances attendant the re-  
22 classification, coupled with what additional facts  
23 appellant may have provided the appeal agent, may well  
24 have led the latter to believe there was a genuine and  
25 sufficient basis for further review under Selective  
26 Service Regulations §1626.61(b).





1 13. By mailing the induction notice prematurely,  
2 and by failing to advise appellant of his rights under  
3 Selective Service Regulations §1626.61(b), the Local  
4 Board deprived appellant of the opportunity and possibility  
5 of securing a change in his classification through an  
6 appeal agent, and thereby vitiated its induction order.

7 United States v. Stepieler, C.A. 3rd, 1958,  
8 258 F.2d 310, 315.

9 14. Moreover, appellant's time for appeal under  
10 Selective Service Regulations §1626.61(b) had clearly  
11 not yet expired when the Board mailed his induction  
12 notice. Therefore, by virtue of Regulation §1626.41,  
13 the Board's induction order, mailed only three days after  
14 the mailing of appellant's Notice of Classification  
15 (Form 110), was "ineffective and void.

16 See: United States v. Hertlein, D.C. Wisc.,  
17 1956, 143 F.Supp. 742, 745-746;

18 Compare: Striker v. Resor, supra,  
19 283 F.Supp. 923.

20 15. Accordingly, the evidence is insufficient in  
21 that, on this record, appellant was under no duty to  
22 submit to induction as charged by the indictment; and his  
23 conviction must be reversed.

24 /  
25 /  
26 /





1                                    C O N C L U S I O N

2            For all of the foregoing reasons, appellant respect-  
3            fully submits that his conviction should be set aside,  
4            and an order be made directing the trial court to enter  
5            a judgment of acquittal.

6  
7                                    Respectfully submitted,

8  
9                                    

10                                   DAVID B. FINKEL  
11                                   Attorney for Appellant

12                                   HUGH R. MANES, Of Counsel  
13

14                                   C E R T I F I C A T E

15            I certify that, in connection with the preparation  
16            of this brief, I have examined Rules 18 and 19 of the  
17            United States Court of Appeals for the 9th Circuit, and  
18            that in my opinion, the foregoing brief is in full com-  
19            pliance with those rules.

20  
21                                   

22                                   DAVID B. FINKEL  
23  
24  
25  
26

